

**Adopted Minutes
Spanish Fork City Council Meeting
August 2, 2005**

The meeting was called to order at 6:00 p.m. by Mayor Dale R. Barney. The pledge of allegiance was led by Jared Tuckett.

Elected Officials Present: Mayor Dale R. Barney, and Councilmembers Matthew D. Barber, Paul M. Christensen, Everett Kelepolo, Seth V. Sorensen and Chris C. Wadsworth.

Staff Members Present: David A. Oyler, City Manager; S. Junior Baker, City Attorney; Emil Pierson, Planning Director; Richard Heap, Engineering/Public Works Director; Kent R. Clark, Finance Director/Recorder; Seth J. Perrins, Assistant City Manager; Dale Robinson, Parks and Recreation Director; Dee Rosenbaum, Public Safety Director; Pam Jackson, Library Director; Connie Swain, Deputy Recorder.

Citizens: Robert Pittelli, Sherman Huff, Roger Hardy, Jarret Whicker, Ken Anson, Grant Jackson, Roger Hardy, Keith Mecham, James B. Robinson, Craig Haskell, Geoff Dupaix, Kyle Lowe, Marshan Levi, Jeffrey Ross, Jared Tuckett, Justin Beary, J. R. Brandon, Andrew Haun, Karen K. Payne, Carma Hafen, John Hafen, Treacie Tagg and Royden Hill.

New Employee Introduction

Mayor Barney introduced Pam Jackson. Mrs. Jackson was promoted to the position of Library Director. A round of applause was given.

UTA Presentation - New Bus Routes - Jarret Whicker and Kent Anson

Mr. Anson said he and Mr. Whicker are present to provide residents with information concerning new Utah Transportation Authority (UTA) bus routes.

Mr. Whicker presented the new bus routes including new UTA bus stops in Payson, Spanish Fork and Springville.

Mayor Barney said the residents are also looking forward to a future commuter rail in the area. He thanked Mr. Whicker and Mr. Anson for the presentation.

Agenda Request - I15 Project Presentation - Geoff Dupaix

Mr. Dupaix, Utah Department of Transportation (UDOT) Public Involvement Coordinator and Craig Haskell of UDOT were present to provide information concerning an I-15 Project to begin in the Spring of 2006. The project includes various bridge repairs, exit and on-ramp improvements which will cause extensive delays in traffic during various stages of the project. The intention is to perform the bridge work in three phases. Details of the project were presented to the City Council.

Councilmember Christensen asked when the project will begin.

Mr. Dupaix said the paving portion of the project will not begin until June of 2006.

Mayor Barney said the project is necessary and unavoidable regardless of the inconvenience. He asked if Salem residents could be encouraged to access I-15 from areas other than the Spanish Fork Main Street access.

Mr. Oyler asked if the project will be completed before the Fiesta Days Celebration begins.

Mr. Haskell said UDOT will insure no lane closures during the city celebration.

Mayor Barney asked when the North Main Street interchange will be upgraded.

Mr. Haskell said UDOT will not be completing any structural changes during this project. Funding for the upgrades to the Main Street interchange will be available in ten years.

Mr. Dupaix said there will be advanced notification to traffic to help drivers consider alternate routes before the project begins.

Councilmember Wadsworth asked Mr. Dupaix if changes to the traffic signals at the Spanish Fork and Springville interchanges have been considered to help increase the traffic flow as needed.

Mr. Haskell said there will be adjustments to increase traffic flow during heavy traffic periods.

Councilmember Wadsworth asked if news and radio stations will be provided with project details to be broadcast and if videos are available providing alternate routes for drivers.

Mr. Dupaix said they notify the news and radio stations with every project. A video of alternate routes is not available.

Mayor Barney thanked Mr. Dupaix and Mr. Haskell for their time and the presentation.

Agenda Request - Performance Bond Reduction - Allied Waste Services

Mayor Barney said this item needs to be tabled due to a conflict.

Councilmember Barber made a **motion** to table the Allied Waste Services Agenda Request. Councilmember Kelepolo **seconded**, and the motion **passed** with a unanimous vote.

Agenda Request - James Robinson - Airport Caretaker Proposal

Mr. Robinson said he currently lives in Springville and is building an office/residence in his airport hanger. He proposed, with the current security issues, that he become the airport caretaker and be allowed to live in his airport hanger and provide surveillance of the airport. He is requesting no compensation for his services. Mr. Robinson said his hanger is located near the

airport entrance and he has purchased security cameras for increased surveillance. This might be a benefit for the airport and airport patrons. He said he has appeared before the Springville City Council and they are in favor of the proposal.

Councilmember Barber asked Mr. Robinson what he will be doing while living at the airport.

Mr. Robinson said he will just be living there and monitoring those who are coming and going from the airport. He will install security cameras to assist while he is out.

Councilmember Christensen asked Mr. Robinson if he will be purchasing the security cameras.

Mr. Robinson said he already purchased the equipment and the cost was minor.

Mayor Bamey asked Mr. Robinson how long he planned to live at the airport.

Mr. Robinson said he plans to be there for a long time. He moved to the area to be near his children.

Councilmember Christensen asked if we recently approved an airport caretaker.

Councilmember Kelepolo said an airport manager was hired and not a caretaker.

Mr. Hafen said the only conflict with the proposal is with the city ordinance. He said the Airport Board wants to make it clear that if exceptions are made to allow Mr. Robinson to reside at the airport it will not cost any money. The big win for the airport is increased security which will eventually be required by the Federal Aviation Association (FAA).

Mayor Barney asked if Mr. Robinson sells his hanger in the future will it still be considered a residence.

Mr. Hafen said if Mr. Robinson's hanger is sold the agreement will be terminated and the hanger will no longer be a residence.

Councilmember Kelepolo asked how the proposal would be viewed by the FAA.

Mr. Hafen said the FAA is already participating in the installation of security fences. He said Mr. Robinson is very gracious to provide the equipment and offer to live at the airport.

Councilmember Kelepolo asked concerning the conflict with the city ordinance.

Mr. Pierson said the ordinance states that a caretaker's residence is an accessory use in an industrial zone. Exceptions to the ordinance are not necessary but Mr. Robinson will need to complete the application process. The property belongs to Spanish Fork and Springville City and both cities as property owners will need to approve the application. The Airport Board will also need to approve the airport caretaker on airport property.

Councilmember Kelepolo said the Airport Board meets on Thursday.

Mr. Pierson said the application would go through design review and a building permit will be required to allow for utility connections to be inspected. Mr. Robinson will work through city staff.

Mr. Hafen said this will be a caretaker facility and not a residence.

Mr. Robinson said he already has a building permit for an office in his hanger.

Councilmember Kelepolo suggested the proposal be presented to the Airport Board since this is not a City Council decision.

Mr. Baker said the City Council will need to give Mr. Robinson permission as a property owner. He suggested a written agreement be prepared. Mr. Robinson will still need to go through the building permit process.

Mr. Hafen concurred.

Councilmember Kelepolo agreed with the proposal. He said a written agreement should be prepared and the applicant can move forward with the permit process.

Councilmembers Sorensen, Wadsworth, Christensen and Barber concurred.

Council Report on Assignments

Councilmember Barber said as part of the Utah Municipal Power Association (UMPA) he attended a conference in Washington, D.C. to discuss the energy bill. The discussions went well. Things are moving along with UMPA to acquire extra power in preparation for the future including plans for a waste coal plant near Vernal, Utah. The Historical Committee has met, will continue to meet and will provide ideas to the City Council soon. The Risk Management Committee has not met. He said Fiesta Days was a huge project and those involved in planning were to be thanked. He thanked Andie Gardner, Fiesta Days Committee Chairman, and Kent and Mina Money, Co-chairmen. He said Seth Perrins, Assistant City Manager and Executive Committee Member, experienced Fiesta Days for the first time and was baptized by fire. He also mentioned Angie Warner, Connie Swain and all city employees who all helped with providing a successful celebration. There are also many volunteers who helped with Fiesta Days. It is an amazing event which is growing every year. It is not just a Spanish Fork event but has become a regional celebration which also draws previous residents to return and participate in the activities. Councilmember Barber said the Fiesta Days Celebration was a great success. A round of applause was given.

Councilmember Christensen said the Senior Citizen Board took the summer off and will begin meeting tomorrow to start planning a new season. Everyone is enthusiastic and ready to get back to work. The seniors miss the events during the summer. The Arts Council continues to work on events surrounding the city's Sesquicentennial Celebration. The Arts Council will hold sign-ups for the Children's Theater at the Spanish Fork High School on August 24 from 4:00 to 6:00 p.m. The ages of the participants will range from six to fourteen years. He also encouraged residents to continue conserving water.

Mayor Barney said he serves on the Council of Governments. The audit for Mountainland Association of Governments cleared them concerning the building purchase. They will continue to serve our senior citizens. The Personnel Committee has no issues to address at this time. The Solid Waste District will meet tomorrow. Mayor Barney said he has received letters concerning recycling. He anticipates a recycling program at some point in the future when the materials can be recycled at a lower cost than burying the materials. The Fiesta Days volunteers make our celebration well known not just locally but throughout the State.

Councilmember Kelepolo said the Airport Board has a great working relationship with Springville and Spanish Fork. They will meet this Thursday. He said he was unable to attend the Parks and Recreation Committee meeting. They met near the reservoir to discuss the camp sites. They are a tremendous organization. The Finance Committee has not met since he last reported.

Councilmember Sorensen said the Youth Council takes a break during the summer. The Utility Board will meet tomorrow to discuss rates and recycling. The Chamber of Commerce did some great things during Fiesta Days. He thanked them for their contribution to the celebration. The Rotary Club is a great organization. Tracy Frandsen just left as President and was replaced by Karen Payne.

Councilmember Wadsworth said he enjoys serving on the Library Board and is very impressed with the new Library Director, Pam Jackson. The Summer Reading Program ends on August 6 and was successful with 927 participants. The Summer Reading Festival begins on August 10. There will be information with the city bills and on the city web page. Prizes and treats will be awarded. He was grateful to serve on the Fiesta Days Committee. He had no idea the amount of work involved in the annual celebration. Every committee member made a contribution. The Fish Rodeo exceeded our expectations and will continue next year with some needed improvements. He thanked Angie Warner, Connie Swain, Seth Perrins, Dave Oyler and Dee Rosenbaum for their assistance in making the celebration a success. He also thanked Matt Barber for his time in making parade preparations and monitoring the staging areas. He expressed his thanks to everyone who contributed to Fiesta Days.

City Council Discussion on City Services

Councilmember Kelepolo leads the discussion. He asked members of the City Council to consider what they determine to be an essential service and what they consider to be nonessential services. He said this determination needs to be discussed since some members of the City Council have referred to essential and nonessential services but have not expressed specifically which services they are referring to. After a lengthy discussion the following list of services was created:

ESSENTIAL SERVICES LISTED BY PRIORITY

- Water
- Power
- Sewer
- Public Safety
- Garbage
- Roads

QUALITY OF LIFE ITEMS

- Parks and Recreation
 - ▶ Pool
 - ▶ Parks
 - ▶ Youth Programs
 - ▶ Cemetery
 - ▶ Building and Grounds
 - ▶ Golf Course
 - ▶ Gun Club*
 - ▶ Fairgrounds
 - ▶ Senior Citizens
- Airport
- Spanish Fork Community Network*
- Library

(*Services which are self-sufficient)

The following is a summary of the discussion which took place during the compilation of the services list.

All of the City Councilmembers agreed that the essential services listed are services that the city is obligated to maintain.

Councilmember Kelepolo said essential services have been determined and he asked for a list of services which provide a quality of life in the community.

Councilmember Sorensen said youth programs save the city in reducing public safety issues by providing productive activities for our youth.

Councilmember Wadsworth said the youth programs are good for kid's self-esteem but how can we say that these programs lower crime rates.

Councilmember Sorensen said it is based on national statistics.

Councilmember Barber said the essential service of public safety also has aspects such as animal control and emergency services.

Councilmember Christensen asked which essential services are being neglected.

Councilmember Barber said roads are being neglected.

Mayor Bamey said this is a nationwide problem.

Councilmember Kelepolo asked the City Council to make a list of priorities.

Councilmember Sorensen said we are obligated to provide essential services as well as youth

programs, including arts programs.

Councilmember Christensen said the children's theater pays for itself.

Mayor Barney said he agrees with the statement "you cannot go around with your bow strung all of the time or it loses its elasticity."

Councilmember Barber said there are programs we fund which nonresidents of the city utilize.

Councilmember Kelepolo said there was a great amount of controversy when the city imposed a nonresident fee for youth programs.

Mayor Barney said there are difficult issues that the City Council is obligated to decide.

Councilmember Barber said we subsidize and expand programs for nonresidents and some essential services need more attention.

Councilmember Sorensen said most individuals using the Fairgrounds are nonresidents.

Councilmember Kelepolo said Salem City has developed some youth programs, however, County residents have no County programs.

Councilmember Barber said our position is that County residents are part of the community but there will be a point when we cannot provide programs for everyone. He asked if youth and recreation programs support themselves financially.

Mr. Robinson said the recreation programs support their own infrastructure, but some maintenance and administration costs are subsidized.

Councilmember Barber said 13 percent of youth program participants are nonresidents and 48 percent of adult recreation programs are nonresidents.

Councilmember Kelepolo said the nonresidents' position is that they spend money in Spanish Fork which provides sales tax revenue to the city. They also pay a nonresident fee. He asked what services should be eliminated.

Councilmember Barber said the fees should be user based.

Councilmember Kelepolo asked for the total cost of an individual playing tackle football.

Mr. Robinson said the fee for tackle football is \$65.00. If we add administration and maintenance costs, it will be too expensive for many to participate. Then the programs are only available to an elite group of participants.

Councilmember Sorensen said even if adult programs are eliminated we still need those facilities. Adult programs have already been cut back and many of the programs generate a fair amount of funds.

Councilmember Kelepolo concurred. He also said if there are serious issues then there may be services which need to be eliminated.

Councilmember Wadsworth said privatizing the golf course would be a service to consider.

Councilmember Barber asked for the reasoning behind privatizing the golf course.

Councilmember Wadsworth said we need to see what services are creating the biggest black hole.

Councilmember Barber said if that is the criterion then we need to look at the fairgrounds, Spanish Fork Community Network and possibly others. We need to look at more than just the golf course.

Councilmember Kelepolo said during budget discussions members of the City Council continue to express the need to eliminate services but which services they are referring to are never mentioned. He referred to the statement made by Councilmember Wadsworth to consider covering the city pool.

Mr. Oyler said covering the city pool would increase maintenance costs by \$100,000 per year based on information gathered from other cities.

Councilmember Wadsworth said American Fork and Bountiful have covered pools.

Mr. Oyler said this actually increases operation and maintenance costs for the city.

Mr. Clark asked why we would want to cover the city pool.

Councilmember Wadsworth said there a number of people interested in year-round swimming.

Mr. Robinson said the feasibility of covering the city pool was researched by the Parks and Recreation Committee within the past three years. They contacted entities with covered pools and those facilities are subsidized from \$250,000 to \$300,000 per year. They also said fewer people use the pools during the winter.

Councilmember Kelepolo said we have to look at the overall vision for the city. The reality is we use the playing fields for more than just baseball. They are also used for soccer and football. He agrees that parks and recreation programs offer an important service to the community. He said the majority of those using the fairgrounds are not Spanish Fork City residents. When the time arises to rebuilding the grandstand at the Fairgrounds, it has been estimated to cost \$1,000,000. He again asked what the City Council wants to do.

Mr. Oyler said the grandstand wood is rotting and one day will need to be replaced if the programs at that facility are to continue.

Councilmember Christensen said the Gun Club is the only area doing well and it is due to volunteers.

Councilmember Barber asked why any services need to be eliminated.

Councilmember Kelepolo said during budget discussions there are always comments concerning nonessential services.

Councilmember Christensen said there are services needing improvements to make them more self-sufficient. There are groups using the golf course daily. He asked concerning the possibility of increasing yearly golfing pass fees and also the possibility of special events.

Mr. Robinson said golf fees are determined based on fees charged at similar courses.

Councilmember Kelepolo said many of the individuals using the golf course each day do not play any other courses and this is the only city recreation service they utilize.

Mayor Bamey said when his kids were in school other taxpayers helped pay the cost. Now his kids are out of school and he continues to pay. It is fair for everyone to share the cost regardless of which service they use.

Councilmember Wadsworth asked what has been done to increase golfers at the golf course.

Mr. Robinson said the issues most impacting the golf course are the reduced number of golfers and the increased number of courses. There are still things that are being done and that can be done to increase golfers but they will continue to battle the real issues. We need to decide what services we want to provide to our citizens. Our citizens are the priority. Some of the adult programs also help subsidize some of the youth programs. This should be taken into consideration if adult programs are to be cut. There are still administrative costs regardless of what programs are cut. He said his department and the Recreation Committee are working hard on the golf course issues. Subsidizing the golf course is not going to go away but can possibly be decreased.

Councilmember Kelepolo asked if we are doing okay but just need to improve some services.

Councilmember Barber said we under budget some of the essential services.

Councilmember Sorensen said in January the City Council reviewed the services and determined how much should be budgeted for each of those services. The budget was put together just as the City Council requested. If any members of the City Council desired changes, they should have expressed it at that time.

Councilmember Barber asked when this was discussed.

Councilmember Sorensen said it was discussed during the January retreat and if additional discussion was desired any member of the City Council could have requested an additional meeting. The budget is the City Council's budget.

Councilmember Wadsworth said it was a presentation meeting and there was no time for

discussion.

Councilmember Sorensen said after the budget was presented no one requested a meeting to reconsider the budget.

Councilmember Barber asked if he should approve the budget just because it was discussed in January.

Councilmember Sorensen said the budget should not be approved just because it was discussed, but if there are big concerns we as the City Council are responsible for making time to discuss the budget during the six months following the presentation in January so the budget can be approved at some point.

Council Barber said he does not want to cut any services. He wants to cut subsidizing of recreation programs and focus on essential services. We are way behind on sewer service needs and updates are needed.

Mr. Oyler said the need then is to consider fees and rate structure to generate more funds and determine where expenses can be cut. The City Council approved the replacement of sewer lines over a 20-year period. Additional funds are needed to complete this project.

Mr. Heap said the sewer line replacements needed will cost \$17,000,000.

Councilmember Barber said we are pushing the numbers way out for those utility lines needing replacement.

Mr. Oyler gave an example of when power lines needed to be replaced. At that time rates were adjusted, funds were raised and those lines were replaced. Also, when the pressurized irrigation system was installed, adjustments were made to rates and the needed improvements were made. The remaining utility needing replacement is the sewer lines.

Councilmember Barber said we need to bite the bullet at some point in time. It will not be as big if we can streamline subsidizing and make some needed improvements now. Also, we will never keep up with the road improvement needs with the money in the B and C Fund.

Mr. Oyler said the challenge is to review all of the city services and make sure you are receiving the desired services for the amount of funds spent. He asked what specific services need to be looked at.

Councilmember Barber said the fee structure for any youth and adult programs need to be reconsidered.

Councilmember Sorensen disagreed.

Councilmember Barber said providing entertainment for the youth is not our sole purpose.

Councilmember Sorensen said if you raise fees for sports programs then you are punishing those

who want to participate but cannot afford it.

Councilmember Kelepolo said if we raise the sport program fees then those who are most in need of those activities cannot afford to participate in them.

Councilmember Sorensen said it takes a community to raise a child.

Councilmember Wadsworth said it takes a family with traditional values to raise a child.

Councilmember Kelepolo said there are families with a single parent and split families with needs that benefit from the sports programs. He said he had great parents but he also benefitted greatly from the coaches and sports programs he participated in during his youth.

Councilmember Sorensen said he does not want to eliminate any programs. He does not care what happens to the Golf Course. He has no solution to solve that problem.

Councilmember Barber again said fee adjustments for youth programs are a need in his opinion.

Councilmember Kelepolo said if he just moved into the area and paid impact fees he would expect to have a great recreation program.

Mayor Barney said the City Council should weigh the needs and make a decision based on the majority.

Councilmember Kelepolo said the purpose of this meeting is to allow all members of the City Council to voice their views concerning funding of all services and what is important to the city. The January meeting is essential but additional meetings are needed.

Mr. Oyler said these are issues that probably should be discussed in part every month. There is no need to wait until January to discuss and determine all of the needs. It sounds like the City Council is trying to free up funds from the quality of life services and move the funds to essential services. We need to generate hundreds of thousands of dollars to replace sewer lines over the next 20 years. With the funds now available we can replace the sewer lines on a 70-year schedule. The only alternative to generate the needed funds is to eliminate services or increase rates.

Councilmember Kelepolo said increasing rates goes against the wishes of the City Council.

Councilmember Barber said that is a difficult issue but if there is a priority it needs to be done.

Councilmember Kelepolo said there were recent improvements made to the airport for which we paid just 2.5 percent of the costs due to the federal grants. If we decide to eliminate the airport, then we have to repay the federal grant funds.

Mr. Oyler said capital costs for some projects are funded by federal grants. The Airport Board has been trying to make the airport more self-sufficient in preparation for times when federal funds become less available. The time will come when Spanish Fork and Springville City will

need to pay more of the airport maintenance costs.

Councilmember Barber said we are contractually obligated to the airport.

Councilmember Kelepolo asked concerning Spanish Fork Community Network (SFCN).

Councilmember Sorensen said we have the bonds to pay back for another seven years.

Councilmember Wadsworth asked for the penalties if we sell SFCN.

Councilmember Sorensen said the rates increase for residents and the quality of the service drops.

Councilmember Barber asked what happens if SFCN starts costing us millions of dollars to subsidize.

Mr. Oyler said if that occurs then at that point the City Council will need to decide what to do with that service.

Councilmember Sorensen said he feels SFCN will soon start to generate funds.

Councilmember Kelepolo asked concerning the library.

Mr. Oyler said the library is reaching capacity. Decisions need to be made in the future concerning the expansion of the library in relationship to growth. To continue the level of service at the library the building will need to be expanded or relocated.

Councilmember Kelepolo said the arts programs will also need to be reviewed. All cities offer the essential service but quality of life is also important and funding for those services needs to be determined. Impact fees are also a consideration.

Mr. Oyler said impact fees play a critical role in maintaining those existing services in relationship to new growth. If you do not charge impact fees then you need to raise those funds from existing residents.

Councilmember Kelepolo said if we double our property taxes right now it would not solve the issue. He would prefer to pay as a user of a service rather than through increased property taxes.

Councilmember Christensen said during the January meeting each department should present their needs and review the funds generated if any. He mentioned the rodeo in connection with the Fiesta Days Celebration. He said Thursday night was not well attended and he asked if we need more than three nights of the rodeo.

Mr. Oyler said we have a current livestock contract requiring four nights. When the contract expires in one year reducing the rodeo to three nights can be considered. If the fourth night costs more than it generates, then it should be eliminated. However, the revenue generated by the fourth night offsets the cost for the additional night by the 3,000 to 3,500 tickets sold.

Councilmember Kelepolo requested the City Council focus on a service to consider changing.

Mr. Oyler said economic development has been mentioned. There were six companies who recently contacted the city and were interested in locating here. None of those companies selected Spanish Fork as a location.

Mr. Pierson said land value was the issue that we could not compete with. Other communities offered packages valued at \$4,000,000 to attract those businesses to their area. We are also competing with Springville and Payson for businesses.

Mr. Oyler asked the City Council if they want to hire someone to attract businesses we may not get to locate here. One of Mr. Pierson's area of focus has been economic development and oftentimes we lack the resources to compete with other cities.

Mayor Bamey said we need to focus on developing the businesses we already have in Spanish Fork.

Each member of the City Council will prepare a list of services they would like to begin focusing on.

Adjournment to Executive Session

Councilmember Sorensen made a **motion** to adjourn to Executive Session to discuss property acquisition issues. Councilmember Kelepolo **seconded**, and the motion **passed** with a unanimous vote. The meeting adjourned at 8:45 p.m.

Connie Swain, Deputy Recorder

Approved: September 6, 2005